

COUNCILS, COMMITTEES, COMMISSIONS AND BOARDS

IMPLEMENTING THE NORTH AMERICAN WETLANDS CONSERVATION ACT

COMPILED BY ROSS MELINCHUK DUCKS UNLIMITED, INC.

MARCH 1993

MADE POSSIBLE THROUGH THE PARTNERSHIP OF:

Ducks Unlimited, Inc.

The International Association of Fish and Wildlife Agencies, its member states, provinces and territories

The North American Wetlands Conservation Council

The North American Wetlands Conservation Council (Canada)

FUNDING FOR PRINTING OF THIS REPORT HAS BEEN PROVIDED BY:

Ducks Unlimited, Inc.

The North American Wetlands Conservation Council (Canada)

United States Fish and Wildlife Service

Additional copies of this report may be obtained without charge from:

NAWCC (Canada) Secretariat Suite 200 1750 Courtwood Crescent Ottawa, Ontario Canada K2C 2B5

North American Waterfowl and Wetlands Office, USFWS 110 Arlington Square 1849 C Street NW Washington, D.C. USA 20240

Ducks Unlimited, Inc. One Waterfowl Way Memphis, TN 38120



ACKNOWLEDGEMENTS

I would like to thank the U.S. and Canadian (North American) Wetlands Conservation Councils, the North American Waterfowl Management Plan Committee, the International Association of Fish and Wildlife Agencies and Ducks Unlimited, Inc. for their financial and administrative support in preparing this document. A special thanks is extended to Jim McCuaig, Dr. Robert Streeter, R. Max Peterson, Clayton Rubec, Harvey Nelson and Cecile Birchler for assistance in reviewing and publishing this reference guide.

Ross Melinchuk

LIST OF ACRONYMS USED

Organizations:

ASSOC - Associate Member- IAFWA
- Bureau of Land Management
CWS - Canadian Wildlife Service
DU - Ducks Unlimited, Inc.
- Ducks Unlimited Canada

IAFWA - International Association of Fish and Wildlife Agencies

MBCC – Migratory Bird Conservation Commission NAWCA – North American Wetlands Conservation Act

NAWCC - North American Wetlands Conservation Council (USA) NAWCCC - North American Wetlands Conservation Council (Canada)

NAWMP - North American Waterfowl Management Plan NAWWO - North American Waterfowl and Wetlands Office

NRA – National Rifle Association NWF – National Wildlife Federation

PC – Private Consultant

SEDESOL – Secretaria de Desarrollo Social SFWA – State Fish and Wildlife Agency

TWS - The Wildlife Society
USAF - United States Air Force

USFWS - United States Fish and Wildlife Service
WLFA - Wildlife Legislative Fund of America
WMI - Wildlife Management Institute



TABLE OF CONTENTS

INTRODUCTION	1
MIGRATORY BIRD CONSERVATION COMMISSION (MBCC)	2
NORTH AMERICAN WETLANDS CONSERVATION COUNCIL	
(NAWCC)	3
NORTH AMERICAN WETLANDS CONSERVATION	
COUNCIL (CANADA) (NAWCCC)	5
NORTH AMERICAN WATERFOWL MANAGEMENT	
PLAN COMMITTEE (NAWMPC)	7
COMMITTEE ON NORTH AMERICAN WATERFOWL MANAGEMENT	
PLAN IMPLEMENTATION	8
US NAWMP IMPLEMENTATION BOARD	10
FLYWAY COUNCILS	12
NORTH AMERICAN WETLANDS CONSERVATION COUNCIL -	
ORGANIZATIONAL STRUCTURE	14
NORTH AMERICAN WETLANDS CONSERVATION ACT - PROJECT	
FLOW CHART	15

INTRODUCTION

With passage of the North American Wetlands Conservation Act in December 1989, the infrastructure of the North American Waterfowl Management Plan (NAWMP) intensified. To the uninitiated, the administrative relationships were complex and overlapping. For those contemplating NAWCA grant application, the course was uncharted. Clearly, there was a need for a concise desk-top reference outlining the structure and mandate of the various councils, committees, commissions and boards involved in implementation of the North American Wetlands Conservation Act and the North American Waterfowl Management Plan.

This document was develoed as an internal briefing paper for state and provincial fish and wildlife agency directors. Release of an earlier draft prompted a call for wider circulation among other organizations and individuals.

This reference guide is intended to assist existing and potential NAWMP partners understand the intricate, largely ad hoc, organizational structure associated with implentation of the NAWMP and the NAWCA in Canada, the United States and Mexico. Periodic updates of this document are planned given the dynamic nature of these organizations.

MIGRATORY BIRD CONSERVATION COMMISSION (MBCC)

Chair: Bruce Babbitt

Secretary of the Interior

Commission Members:

Administrator of the Environmental Protection Agency The Secretary of Agriculture Honorable Thad Cochran, Senator from Mississippi Honorable David H. Pryor, Senator from Arkansas Honorable John D. Dingell, Representative from Michigan One Vacant Seat

Ex Officio: Head of the state game department for acquisition in respective state (voting member)

For purposes of voting on projects under the North American Wetlands Conservation Act, the Chair of the North American Wetlands Conservation Council (NAWCC) and one other member of the NAWCC (as chosen by the Chair of the NAWCC) are also ex officio members of the MBCC.

Mandate:

The Migratory Bird Conservation Commission was established under authority of the Migratory Bird Conservation Act (1929) to approve areas recommended by the Secretary of the Interior for migratory bird refuges and to fix the price at which lands may be purchased or leased.

Under the North American Wetlands Conservation Act (1989), the MBCC is further authorized to approve, reject or reorder the list of priority wetlands conservation projects submitted to it by the NAWCC; and further, by approving such projects, provide for federal funding of those projects.

NORTH AMERICAN WETLANDS CONSERVATION COUNCIL (NAWCC)

Chair: Matthew B. Connolly, Jr. Executive Vice President Ducks Unlimited, Inc.

Council Membership:

Automatic Members:

John F. Turner - US Fish and Wildlife Service Amos Eno - National Fish and Wildlife Foundation

Flyway Representatives (Term expires):

Boyd Gibbons (1993) - California Department
of Fish and Game (Pacific Flyway)
Gary Myers (1993) - Tennessee Wildlife Resources
Agency (Mississippi Flyway)
Bill Montoya (1995)- New Mexico Game and Fish
Department (Central Flyway)
James A. Timmerman (1994) - South Carolina
Wildlife and Marine Resources Department
(Atlantic Flyway)

Non-government Organization Members:

Matthew B. Connolly, Jr. (1993) – Ducks Unlimited, Inc. Mike Dennis (1995) - The Nature Conservancy Wayne R. LaPierre, Jr. (1995) - National Rifle Association

Alternate Member (to serve in the absence of any member during Council meetings or in the event of a vacancy on the Council) – Mike Hayden

Ex Officio Members:

Director General of Natural Resources - Secretaria de Desarrollo Social (Dr. Exequiel Ezcurra) Director General - Canadian Wildlife Service (David Brackett)

Coordinator:

Dr. Robert G. Streeter

Mandate:

As provided in the North American Wetlands Conservation Act (NAWCA) (1989), the Secretary of the Interior appointed the nine-member NAWCC in February 1990 to evaluate wetlands conservation projects according to criteria in the North American Wetlands Conservation Act and to assign priorities for their funding and acquisition. Composed of federal, state and private members, the NAWCC will recommend, in priority order, projects to the Migratory Bird Conservation Commission for federal funding. As provided for in Section 4 (g) of the NAWCA, the Director of the USFWS appointed a Council coordinator who is responsible for facilitating the consideration of wetlands projects by the Council and otherwise assisting the Council in carrying out its responsibilities under the NAWCA. The coordinator and various support personnel are headquartered in the North American Waterfowl and Wetlands Office (NAWWO) in Arlington, Virginia.

NORTH AMERICAN WETLANDS CONSERVATION COUNCIL (CANADA) (NAWCCC)

Chair: David Brackett

Director General - Canadian Wildlife Service

Council Membership:

Membership, as appointed by the Minister of the Environment, includes Canadian members of the NAWMP Committee, Wildlife Habitat Canada, Ducks Unlimited Canada and the Chairs of the Canadian habitat joint ventures:

Jim McCuaig - Canadian Wildlife Service (NAWMP Committee)
Robert Andrews - Alberta (NAWMP Committee)
Hugh Hunt - Saskatchewan (NAWMP Committee)
Arnold Boer - New Brunswick (NAWMP Committee)
James McLean - Ontario (NAWMP Committee)
Greg Thompson - Canadian Wildlife Service
(NAWMP Committee)
Art Martell - Pacific Coast Joint Venture
Gerald McKeating - Prairie Habitat Joint Venture
George Finney - Eastern Habitat Joint Venture
Stewart Morrison - Ducks Unlimited Canada

The North American Wetlands Conservation Council (Canada) is the senior Canadian body advising the Minister of the Environment on all aspects of coordinating and managing the funding, implementation and evaluation of Canadian habitat joint ventures under the NAWCA. The NAWCC (Canada), accountable to the Minister of the Environment, provides national leadership on all matters related to habitat joint venture coordination, evaluation, financial management, planning, and accountability. The Council is the principal point of contact with the NAWCC for all aspects of US approval and funding of Canadian joint venture projects. The NAWCC (Canada) also serves as the national coordinating committee for the development and implementation of wetland conservation policies and programs on both the national and international fronts.

The NAWMP Office in Ottawa serves the NAWCC (Canada). It is supported by a Secretariat jointly resourced by NAWMP partners including Environment Canada and Ducks Unlimited Canada. The NAWCC (Canada) has established the Canadian Wetlands Conservation Task Force reporting to the Council. This Task Force is leading the follow-up to the 1990 Sustaining Wetlands Policy Forum in conjunction with economic sectors in Canada and the National Round Table on the Environment and the Economy.

NORTH AMERICAN WATERFOWL MANAGEMENT PLAN COMMITTEE

Co-Chairs: Dr. Robert Streeter, Executive Director

North American Waterfowl and Wetlands Office

Greg Thompson, Director

Migratory Birds and Wildlife Conservation

Canadian Wildlife Service

Committee Membership:

6 Canadian and 6 US members, as appointed by the Director General of the Canadian Wildlife Service and the Director of the US Fish and Wildlife Service, respectively.

Canadian Members

Greg Thompson-CWS (Co-Chr) Jim McCuaig-CWS Robert Andrews-Alberta Hugh Hunt-Sask. Arnold Boer-New Brunswick James McLean-Ontario

US Members

Bob Streeter-USFWS (Co-Chr) William Hartwig-USFWS Red Hunt-California Richard Hopper-Colorado Roger Holmes-Minnesota Ken Wich-New York

Mandate:

The NAWMP Committee, reporting to the Director General of the Canadian Wildlife Service and the Director of the US Fish and Wildlife Service, serves as the international board of directors for the NAWMP. This is a joint body that tracks the status of waterfowl and their habitats and assures that issues pertaining to implementation and evaluation of the NAWMP are brought to the attention of the USFWS and the CWS. It monitors and updates the Plan, its goals, objectives and structure and reviews new proposals and joint ventures. The NAWMP Committee also provides an international forum for considering technical issues affecting the accomplishment of Plan objectives. The North American Waterfowl and Wetlands Office (NAWWO) in Washington, DC and the NAWMP Office in Ottawa, Ontario serve as the executive secretariat to the US and Canadian sections of the NAWMP Committee, respectively.

COMMITTEE ON NORTH AMERICAN WATERFOWL MANAGEMENT PLAN IMPLEMENTATION

Chair: Gary Myers Director

Tennessee Wildlife Resources Agency

Vice-Chair: Robert Andrews

Director, Wildlife Branch

Alberta Environmental Protection

Committee Membership:

Charles Allin, RI, SFWA Craig Altop, AK, BLM Ken Babcock, MO,SFWA Hugh Bateman, LA,SFWA Jack Capp, AK, USFS A. Ludlow Clark, VA, USAF Lorne Colpitts, MB,SFWA Calvin DuBrock, PA,SFWA Forrest V. Durand, TN, ASSOC Richard C. Elden, MI, SFWA Bob Eriksen, VA.SFWA Robert Feldt, IN.SFWA George Finney, ONT, CWS John Frampton, SC, SFWA James H. Glass, OH, WLFA Ron George, TX,SFWA Richard Goulden, MB,SFWA Mickey Heitmeyer, TN, DU Harry E. Hodgdon, MD.TWS Roger Holmes, MN,SFWA

Richard Hopper, CO,SFWA Douglas, Inkley, DC.NWF Lloyd Jones, ND, SFWA Gary Kania, DC, NRA Wayne MacCallum, MA, SFWA Cal McClusky, DC, BLM James McCuaig, ONT, CWS Terry Mansfield, CA,SFWA Ross Melinchuk, TN,DU Steve Miller, WI.SFWA James Patterson, ONT.DUC L. Whistance Smith, ONT, SFWA John Smolko, TN,DU Rollin Sparrowe, DC,WMI Scott Sutherland, DC, DU Gregory Thompson, ONT, CWS George Vandel, SD, SFWA Jeff VerSteeg, IL, SFWA Alan Wentz, CA, DU William Whitman, DE, SFWA

This committee of the IAFWA was established as an ad hoc committee in 1987 at the request of Past-IAFWA President Gary Myers. The purpose of the committee was to assist in the implementation of the NAWMP which had been signed by the governments of Canada and the US in May 1986. Of specific interest was the implementation of First Step NAWMP projects in Canada such as the Quill Lakes project. The committee was charged with identifying ways of obtaining funding for the Plan. It was also to work with the Legislative Committee of the IAFWA to seek Congressional authorization to make the funds available. In this regard, the committee was directed to further develop the funding proposal involving state, private sector, National Fish and Wildlife Foundation, and Canadian funds which would later become known as the First Step Partnership.

It was also the role of this committee to advise the IAFWA on any and all matters pertaining to implementation of the NAWMP. In March 1991, the ad hoc status of this committee was dropped and full committee status granted in light of the continuing role for this committee in NAWMP implementation and funding activities.

US NAWMP IMPLEMENTATION BOARD

Chair: Dr. Rollin Sparrowe

President

Wildlife Management Institute

Board Membership:

The Board is comprised of representatives of 20 national organizations:

American Farmland Trust

American Forest Foundation

Berry B. Brooks Foundation

Ducks Unlimited, Inc.

Federation of State Waterfowl Associations

International Association of Fish and Wildlife Agencies

Izaak Walton League

Land Trust Alliance

National Association of Conservation Districts

National Audubon Society

National Fish and Wildlife Foundation

National Rifle Association

National Wildlife Federation

The Nature Conservancy

North American Wildlife Foundation

Sierra Club

Wildlife Legislative Fund of America

Wildlife Management Institute

The Wildlife Society

World Wildlife Fund

Ex Officio Member: United States Fish and Wildlife Service

The purpose of the US NAWMP Implementation Board is to identify, stimulate, expedite and support actions to advance implementation of the North American Waterfowl Management Plan (NAWMP). Its roles are fourfold:

- To provide guidance to the US section of the NAWMP Committee on issues important to the successful conduct of the NAWMP;
- 2. To identify, cultivate and link the various publics to ensure continuing understanding of and support for the NAWMP;
- 3. To identify and help develop support needed to effectively implement the NAWMP in a timely manner; and
- 4. To assist in developing private/public partnerships and initiatives to assist in achievement of the goals and objectives of the NAWMP.

In order to accomplish its mandate, the US NAWMP Implementation Board has established three committees: Communications, Fundraising, and Legislative.

FLYWAY COUNCILS

Chairs:

Atlantic Flyway

Mississippi Flyway

Charles Fullwood (NC)

Richard Pierce (OH)

Central Flyway

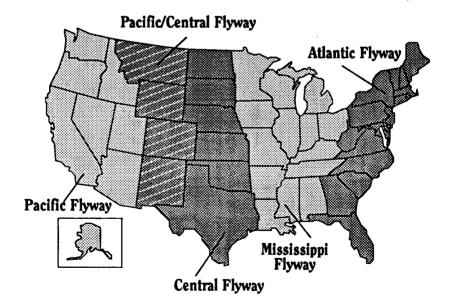
Pacific Flyway

Tom Hinz (MT)

Timothy Provan (UT)

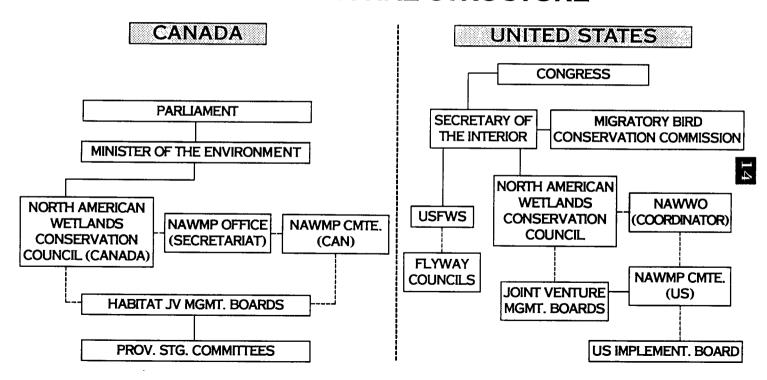
(Note: Chairmanship of each Flyway Council is an annual appointment)

Council Members (States):



It was at the 41st Convention of the International Association of Game, Fish and Conservation Commissioners in 1951 that the states recognized a need for cooperative management of waterfowl and for a forum that would promote their interests in the regulatory process. A year later, Flyway Councils were established to deal more effectively with migratory waterfowl research, management problems, and programs. Under their bylaws the Flyway Councils have the responsibility to represent their member states on matters regarding cooperative state-federal management, research, and utilization of migratory waterfowl within each of their respective flyways. The USFWS appointed representatives to serve as liaison with the Councils and enlisted representatives from the Councils to serve as consultants on regulatory matters through formal memoranda of understanding. The strength of the Flyway Council structure has grown in stature and influence over the years.

NORTH AMERICAN WETLANDS CONSERVATION COUNCIL ORGANIZATIONAL STRUCTURE



NORTH AMERICAN WETLANDS CONSERVATION ACT PROJECT FLOW CHART

